

- To: Energy Efficiency Board
- From: Kim Oswald, on Behalf of the EEB Evaluation Committee

Date: July 8, 2011

RE: Evaluation Committee Status Report – for July Meeting

## **DPUC COMPLIANCE ISSUES - COMPLETE**

In Docket 10-10-03, the Departments made several evaluation-related orders.

- Develop data collection needs with ISE by 3/15. Complete.
- Develop written protocols for evaluation. Complete
- Provide a study using billing analysis and reconcile to engineering-based study.

# RESIDENTIAL RETROFIT AND RETAIL PRODUCTS/RESIDENTIAL NEW CONSTRUCTION AND EMERGING MEASURES RESEARCH AREAS

These two research areas have been combined for convenience because a single lead contractor was selected for both areas. The NMR Team (NMR Group, KEMA, Cadmus Group and Tetra Tech for Res Retrofit and NMR Group, KEMA, Cadmus Group and Dorothy Conant for Res New Construction) provided very well-written proposals that indicated complete familiarity with the issues surrounding both the 2011 studies and studies in the out-years. Their proposals included detailed and step-by-step discussions of the methods they would employ. These showed a strong understanding of the program and Companies – as you would expect from this particular team – but also an understanding of how the work should be designed, structured and completed to come in on a timely basis.

The Res Retrofit research area includes three studies to start this year:

- RESIDENTIAL MEASURE LIFE AND PERSISTENCE
   This study is intended to examine measure life (time until failure) and persistence (time still in service) for measures installed in (1) HES and (2) HES Income-Eligible. The most recent study on this topic was undertaken in 2007. Beyond the age of the existing information, the need for this study was made evident with the completion of the 2010 Low Income study. That study found evidence that existing estimates developed for HES poorly matched what was found in limited income homes.
- RESIDENTIAL LIGHTING SATURATION Completion of this study is required and will be initiated as soon as possible. This study will examine the numbers and locations of common and specialty efficient lighting products with an aim to determine the extent to which substantial direct intervention in the market continues to be needed.
- EFFICIENCY OPPORTUNITIES IN MULTIFAMILY
   This market assessment and feasibility study will assess ways to reach and expend depth of
   multifamily efficiency options. The study will include site visits to assess common apartment
   configurations and efficient equipment saturation. The study will also examine barriers to
   implementation including landlord/tenant conflicts and payback requirements.

Currently, the studies that initiate in 2012 to 2013 include:

- Examination of efficiency opportunities in Low Income,
- Studies identified as needed by an assessment of the PSD (occurring in 2011 in the Cross-Cutting Studies research area),
- A new HES Impact and Process evaluation study
- A new HES-IE Impact and Process evaluation study
- QIV study

The Res New Construction and Emerging Measures research area includes a fairly complicated set of studies. For 2011, the slate includes:

- GROUND SOURCE HEAT PUMP STUDY probably will move to 2012
   CL&P estimates that they've helped install, or have in the pipeline, upwards of a 1,000 units; UI has a lesser number. This study will entail working with CCEF to do an impact analysis and a market and technology assessment, including more detailed lifecycle cost and carbon impact analyses.
- EARLY REPLACEMENT OF GAS WATER HEATER/ FEASIBILITY OF ON-DEMAND UNITS This study will be a market assessment study to examine the feasibility and likely cost efficiency of encouraging early replacement of inefficient gas water heaters and especially the benefits and costs of replacing these units with on-demand water heaters.
- EARLY REPLACEMENT OF ELECTRIC RESISTANCE WATER HEATER WITH HEAT PUMP WATER HEATERS Market and Potential Impact from an early replacement option for electric resistance water heat customers.

The out years also include very complex studies, including:

- Baseline construction efficiencies for multi-family buildings (5 units and up),
- Studies of savings from ductless heat pumps, and
- Potential savings from approaches to reduce phantom loads in consumer electronics.

When I informed NMR of their selection, I asked them to identify areas where efficiencies can be found from such efforts as combining study tasks and coordinating studies with surrounding states. An obvious example indicates that efficiencies may be found in looking at ground source heat pumps – that requires QIV – and examining QIV efforts in other programs.

## **CROSS-CUTTING STUDIES RESEARCH AREA**

The Cross Sector studies RFP resulted in 5 proposals that came in on June 17<sup>th</sup>. Reviews of the Technical Approach volumes are complete and the proposal reviewers are currently looking at the Commercial Proposals. Those reviews should be complete by EOB on June 11<sup>th</sup>.

Only two studies will start in 2011, with additional studies and topics beyond. For 2011 the studies are:

- ASSESSMENT OF THE 2012 PSD. The result of the study will be a proposed next edition of the PSD. Additionally, the study will recommend new or additional studies needed to support Connecticut-based inputs to the PSD.
- REMAINING OPPORTUNITIES FOR C&I LIGHTING See Large C&I for more detail.

For 2012 and beyond, additional studies will include:

- Free rider & spillover study for residential participant programs
- Free rider & spillover study in commercial & industrial programs.
- Data mining

This study may require more explanation. The EEB expects programs to encourage comprehensive retrofits, however, we have little information on exactly what is accepted by customers, what is not, why those differences occur and what we could do about the underlying problems that might be revealed. Data mining could allow is to "follow" participating customers to assess the characteristics of groups of customers relative to their program actions. This study might also assess persistence of measures within a building, such as when occupants of premises move and are replaced by other occupants.

• Codes and Standards

To explore the feasibility of developing and promoting higher standards for various products including furnaces, television set top boxes, hot tubs, pool heaters, and electronics products – and be credited with the resulting savings.

### SMALL C&I RESEARCH AREA

Proposals for the Small C&I research area are due at 4 p.m. on June 11. I have had no indications from Contractors whether any intend to present proposals.

#### ONLY ONE 2011 STUDY IS ANTICIPATED - A NEW IMPACT EVALUATION OF SBEA

A Small Business program impact evaluation was completed in 2009. In many program areas, it provided good impact values and collected large amounts of information on lighting and lighting controls. However, additional information on impacts from air-conditioning and refrigeration measures need to be collected as those areas were largely missed in the random sampling process.

Over the 2012 -2014 time period, studies are expected to include:

- New construction baseline
- Measure persistence
- SBEA Opportunities and measure life study
- Market for financing options
- Case study development to support target markets
- Full market segmentation assessment
- Assess opportunities for a BSC approach to small businesses

### LARGE C&I RESEARCH AREA

I am currently writing the Large C&I RFP. Studies to start in 2011 will include:

- MARKET ASSESSMENT OF C&I LIGHTING
   This study is a market study to examine where remaining opportunities exist for efficient lighting. In
   addition to examining particular technologies, the study will examine the extent to which program
   barriers affect capture of these opportunities within individual customer types. Due to this studies'
   importance, it is likely to be moved to the Cross Sector Study Area.
- ISE IMPACT EVALUATION

Beyond 2011, studies are expected to include:

• Market assessment for chillers

- Energy Opportunities impact and process evaluation
- Process assessment for BSC
- Commercial real estate assessment
- Market assessment of expanding RCx to commercial properties
- Assessment of results and opportunities for deep savings in municipal, school and hospital applications

# RESIDENTIAL BEHAVIORAL PILOT PROGRAM/ C&I BEHAVIOR PROGRAM (CL&P PROJECT CONTINUED FROM 2010, UI STARTING IN 2011)

Both of these studies have suffered significant delays.

#### CL&P

For this study, the goals are to determine:

- Savings that accrue to customers over the course of the pilot
- · What actions customers take to achieve those savings
- Types of messages and ways of communicating those messages that are most likely to result in significant savings
- Whether customers continue social marketing after they are no longer reminded to do so
- Extent customers continue behavioral actions the program induced over time without reminders

Data collection has been very challenging for this study. At this point, however, the system for transfer of data between NMR and CL&P is working flawlessly. The initial participant identification data were provided in late February and billing data at the end of March and again at the end of June. The larger problem has been the refusal of OPower to supply data required to meet the study objectives. Some of OPower's data may be commercially limited, but the evaluation Contractor has requested NO commercially sensitive data tied in a form that identifies the source or the specifics of individual households. In addition, the individual-household data has been provided for another similar evaluation that was completed by one of the NMR team. That is, the data were not considered to be privileged for other evaluations, but is being considered so for this one. CL&P facilitated a discussion to resolve these data issues on May 31, but no data have yet been provided. OPower's stonewalling is greatly delaying the evaluation.

Timeline	Original Date	New Due Date	Date Completed	Notes
Initial Data Acquired	2/14 (8 weeks after signing)		Data requests complete 12/27 And 1/24	Initial data received; billing data from CL&P on 3/28; Awaiting data from OPower.
Sample Selection – Customer Recruitment	2/ 28 (10 weeks after signing)	3/11	4/4	CL&P data delivery delay
Process Evaluation Protocols	2/28 (10 weeks after signing)		2/28 and 3/25	Change in program activity require revision in protocols
Data Collection Billing Data	January start date	3/28, 6/30	3/28, 6/30	
Baseline Surveys			May 5	
Staff and OPower Interviews			4-14 CL&P Staff 4-11 OPower	Conducted follow-up interviews with CL&P staff
Data analysis	Winter report: 4/1	Winter report: 5/1	8/31	Delay in program initiation caused initial delay. Late start and OPower data delays created need for a winter-spring report
Interim Process Report		7-1	6/24	

#### UNITED ILLUMINATING

The original expectation was for a single evaluation of both UI and CL&P's programs. However, UI decided to pursue a different model for their Pilot. UI's main evaluation goals are to determine:

- What messages and message delivery vehicles, alone and in combination, are most effective in producing energy efficiency actions among participants? Ease of access and use of the web interface;
- Changes in knowledge, attitudes, and reported actions among program participants. Barriers to taking additional (more substantial) energy efficiency behaviors? The extent to which participation in the Pilot induces participation in other CEEF programs
- Participant satisfaction with the overall program and specific aspects of the program
- Frequency and reasons for program drop-outs, including passive dropouts

NMR provided the work plan on January 12 and UI approved going forward with it on the 13<sup>th</sup>. After receipt of a Purchase order late in March, a kick-off meeting was held on April 6<sup>th</sup>. However, after receipt of the P.O., UI provided new Terms and a Professional Services Agreement that have delayed development of a firm Contract. The countersigned contract was provided on <u>June 13 – the new evaluation start date</u>. The initial participant survey protocol is under development and will begin shortly after completion.

### **RESIDENTIAL NEW CONSTRUCTION BASELINE – CONTINUED FROM 2010**

The Residential New Construction Baseline project is being completed in cooperation with an effort begun in Massachusetts. While there are many common tasks across the various groups, each entity is able to select those activities important to their states. CT is focusing on an assessment of the extent to which:

- New residential construction meets current building codes;
- Customers seek out opportunities to select efficient systems; and
- Whether builders are making those opportunities available.

MA selected a team made up of KEMA and NMR to conduct this study. The CT Scope of Work was developed and accepted on February 3<sup>rd</sup>. Since CT was able to establish our study parameters more quickly than other states involved, Connecticut was set to begin prior to other the states. In the February report, I reported to the Board that the Companies were putting together purchase orders to support the project. The request for them to do so went out on February 4<sup>th</sup>. Both Companies' purchase orders are now in. Currently data collection is proceeding with 9 completed and 17 scheduled.

However, UI has not yet signed a contract with the team due to concerns regarding the PSA and employee background checks. Therefore, UI on-sites are still pending, but will begin after a contract has been signed.

## COMMERCIAL/INDUSTRIAL STUDIES

### ENERGY CONSCIOUS BLUEPRINT IMPACT AND PROCESS STUDY- CONTINUED FROM 2010

Global Energy Partners, LLC (with their subcontractor, Lime Energy) was chosen to complete the study the ECB study. In order to quantify the benefits of efficient measures installed in C&I facilities through the ECB program. The program benefits include avoided capacity costs resulting from reduced electric demand during peak hours and avoided energy costs resulting from energy savings during seasonal and on/off-peak periods. In addition to the impact study, changes in the program and in the market made plain the need for a process evaluation that will examine customer benefits realized, comprehensiveness and depth of installations made with and beyond program incentives and effects of individual measures on program performance.

An initial draft of the summer temperature-sensitive measures was supplied as scheduled in December. A Draft Final report was provided on May 20 and was sent to the Companies and the EEB C&I Technical Consultant on the 21<sup>st</sup>. However, a miscommunication between CL&P and GEP resulted in some important data not reaching GEP. For that reason, additional analysis will be required.

Event/Deliverable	Due Date	New Due Date	Date Complete	Reasons for Delay/Notes
Phase 1 Data Analysis and Report	11/01	12/01	02/04 (draft)	December version needed major revision and reanalysis.
Data Collection (winter)	01/01		01/31	Difficulty accessing some sites
Phase 2 Data Analysis	03/01		03/17	
Draft Final Report	05/15		04/15	
Draft Final available for Review	05/20		05/20	

# IMPACT EVALUATION OF THE RETRO-COMMISSIONING/O&M SERVICES PROGRAM – BSC INITIAL ASSESSMENT

Michaels Energy has been retained to conduct this evaluation. The study will provide savings data in order to quantify the savings benefits of efficient measures and processes developed in commercial and industrial (C&I) facilities through the RCx/O&M Services (O&M) programs. The benefits include avoided capacity and energy costs resulting from energy savings during seasonal and on/off-peak periods. In addition, because operations adjustments may not be maintained, persistence is a particular concern for this study. Beyond the impacts of the current program, it is hoped that this study can inform the evolution of the program through the Business Sustainability Challenge.

For the Business Sustainability Challenge, this project will examine the impacts made and the needs that corporations have to develop a culture of efficiency improvements. The study will use interview approaches to determine the extent to which participants have established attributes and practices that provide for culture change and long-run savings. The extent to which participating companies have established savings metrics and completed benchmark analysis is an important component of the study

Contracting issues led to a late start to the project, delaying winter seasonal data collection until 2011-2012. However, the project is now pushing towards extensive monitoring for the summer season. For CL&P in particular, much program data are maintained in paper files. So the Contractor scanned the individual files for analysis. However, of 44 projects in the sample, CL&P has not yet been able to locate several of the files. Because of the lost files, Michaels has had to alter the sample plan to assure statistically valid results. The new sample plan was delivered July 5. To date, UI has submitted what data are available for most projects in their O&M program. UI's RCx data is complete. Data are incomplete and Michaels will need to recreate project calculations based on the data provided for some participants. UI had just provided BSC data on July 1 and Michaels is assessing the data. Installation of metering equipment is expected to begin in the next two weeks depending on customer schedules.

# REGIONAL EM&V FORUM - 2010-2011

### LOAD SHAPE ESTIMATION: C&I LIGHTING - CONTINUED FROM 2010

This project involves the creation of a spreadsheet tool that can be used by members of the Regional EM&V Forum to calculate and quantify the hourly savings of efficient lighting measures installed at Commercial and Industrial facilities. The tool will generate 8760 commercial/industrial lighting load shapes (largely from secondary sources). KEMA was selected to complete the study. Assembling the available data is nearly complete, and the spreadsheet tool design is being coordinated with the Unitary HVAC study. This project is proceeding at a slower pace than originally anticipated, but it is now at a point where the majority of the data has been collected, and KEMA can estimate the schedule for the next steps with more certainty. KEMA has completed almost 75% of the on-sites needed for the study. KEMA intends to complete up to 66 more projects, of which 10 are already in the pipeline. Draft results were provided on April 25. Draft repot anticipated May 19 with a final report due on June 15.

## LOAD SHAPE ESTIMATION: C&I UNITARY HVAC - CONTINUED FROM 2010

The objective of the study is the development of Unitary HVAC load factor data for every hour of the calendar year. The annual load shape data is adaptable to different program participant populations located within the service territories of Forum members; load shape data is weather-normalized in order to provide for the calculation of aggregate load shapes that reflect the weather conditions of different Program Administrator customer populations.

KEMA has collected and analyzed the data from its metering effort, and it has completed its modeling tasks. It also developed the spreadsheet tool which was tested by a small subset of the subcommittee (beta testers) late last year. Subcommittee review of the draft spreadsheet tool and report outline concluded on March 15. The HVAC Loadshape tool is expected to be available later this month. The Final Report was provided June 13 and can be found:

http://neep.org/uploads/EMV%20Forum/EMV%20Products/NEEP\_HVAC\_Load\_Shape\_Report\_Final\_June 10.pdf

# C&I LIGHTING: MEASURE PERSISTENCE OF SAVINGS – CONTINUED FROM 2009/2010 - COMPLETED

The purpose of the project is to develop up-to-date impact parameters that describe lighting measure persistence, i.e. in place and operating over multiple (5+) years based on field and survey samples. The project will also develop equipment life estimates from secondary sources (manufacturer reports). The value of this project to sponsors is that commercial lighting is the largest source of savings for most EE providers in the region. Multi-year persistence lends itself to regional study because the research is difficult, expensive, and measures are consistent across locations.

KEMA developed the sample design for this project, based on data collected from EM&V Forum members in New England and New York. The results of this project deliver measure life estimates developed from models informed by primary data collected from programs that have been in existence and measures that have been installed for many years. The Final Report was provided on June 29<sup>th</sup> and can be found at: http://neep.org/uploads/EMV%20Forum/EMV%20Products/NEEP%20Cl%20Persistence%20Report-FINAL.pdf

### COMMON EM&V METHODS AND SAVINGS ASSUMPTIONS – EMERGING TECHNOLOGIES

For 2011, development of common methods to evaluate and savings assumptions for PSD usage will focus on emerging technologies and the programs offering them. The project will focus on developing common EM&V

methods for emerging technologies and program designs (whole building single family and multifamily programs and programs addressing commercial lighting design). The initial list of technologies to examine includes: Solid state lighting/LEDs (fixtures & screw-ins for residential and commercial); Heat pump water heaters; Ductless mini-split air conditioners; Ductless mini-split heat pumps; Set top boxes; Advanced/smart power strips; Commercial /Industrial commissioning; and Biomass pellet boilers

The effort will focus on examination of secondary data to identify gaps and develop deemed savings methods. NEEP released an RFP in early June and anticipate proposal review on July 20.

## COMMON EE REPORTING TOOL

The overall purpose of this study is to address growing interest in consistent reporting of electric and natural gas energy-efficiency program savings, costs and emission impacts across states in the region to help inform multiple energy and environmental policies, including:

- Climate change goals and air quality emission reductions, and associated planning;
- State procurement policies, energy-efficiency savings and associated economic goals; and
- Regional energy planning and forecasting purposes.

#### In 2010, NMR produced a set of guidelines (available at

http://neep.org/uploads/EMV%20Forum/EMV%20Products/EMV%20Forum%20Statewide%20EE%20Reportin g%20Guidelines%2012-30-10.pdf). NEEP is incorporating revisions and definitions to the draft Guidelines with guidance from lead subcommittee members. Implementation of these guidelines will be the focus in 2011. A RFP for a 3rd party contractor competitive solicitation was released in early June and proposals should be available shortly

#### INCREMENTAL COST STUDY - CONTINUED FROM 2010

The objective of this Project is to develop incremental cost assumptions for a variety of efficiency measures. Navigant is the contractor selected for this project. A kick-off meeting was held on October 8<sup>th</sup>.

**Priority measures:** NEEP and the Subcommittee have developed a list of priority natural gas measures on which to focus:

- Residential Gas Furnaces
- Residential Gas Boilers
- Commercial Gas Boilers
- Combination Heat/Hot Water
- Tankless/On-demand Water Heater
- Indirect Water Heaters

Electric measures have not yet been determined. Program-specific data has been requested from the Companies and supplied as was possible to Navigant. In mid-March, a measure characterization sheet on efficient boilers was provided to Forum participants. A draft report has been reviewed and is being revised.